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August 23, 2000

Dockets Management Branch (HFA-305) Food and Drug Administration 5630 Fishers Lane, Room 1061 Rockville, Maryland 20857

RE: Docket No. 98N-0359; Program Priorities in

the Center for Food Safety and Applied

**Nutrition** 

The Association for Dressings and Sauces (ADS) appreciates the opportunity to provide input regarding FDA's Center for Food Safety and Applied Nutrition's (CFSAN) program priorities for the year 2001, as requested in the June 26 Federal *Register* (*FR*) notice (65 *FR* 39415). ADS is an international association of manufacturers of dressings for salads, mayonnaise, mustard and specialty sauces and their suppliers. A list of our members is enclosed.

We applaud the Agency for continuing to provide interested parties the opportunity to participate in the CFSAN priority-setting process. ADS previously submitted comments on CFSAN's priorities for 1999 and 2000 in response to earlier Agency requests. (See ADS' July 14, 1998 and August 23, 1999 comments to the docket.) We continue to agree that the implementation of the President's Food Safety Initiative (FSI) should be CFSAN's top priority, including the emphasis on imported products in addition to domestic products. As part of FSI, coordination on foodborne disease outbreaks should be a priority. Too often a food is wrongly implicated in a foodborne disease outbreak because of the lack of coordination among state and federal agencies investigating the outbreak.

However, as our earlier comments stated there are other important functions in which the Agency should focus its efforts, specifically the continued maintenance and administration of the food standards program, national uniformity, promoting international harmonization, and preventing economic fraud. We still strongly believe these areas deserve CFSAN attention and a place on the "A" list of priorities.

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It is evident from comments received on the Agency's Advance Notice of Proposed Rulemaking (ANPRM) on food standards (60 *FR* 67492; December 29, 1995) that a number of existing standards presently serve as barriers to the utilization of new technologies and required ingredients to improve existing products. As a result, petitions have been prepared and filed in several important product categories to affect needed amendments to recognize the advances in food technology and the need for flexibility.

On January 13, 1998, ADS submitted a Citizen Petition that reflected the consensus reached within the dressings industry on how FDA should proceed in implementing the ANPRM with respect to the standards of identity of interest to this industry. The Association requested that the Commissioner of Food and Drugs initiate rulemaking to (1) repeal the standard of identity for French dressing (21 CFR 169.15), and (2) revise, simplify and modernize the standards of identity for mayonnaise and salad dressing (21 CFR 169.140, 169.150). ADS' efforts to update or repeal obsolete standards should be supported by FDA, but almost three years later, no action has been taken by the Agency, despite the fact that the Association provided the necessary information to move forward.

The goal of the ANPRM is important. Standards need to be updated and modernized in keeping with improving technology, as the Agency itself acknowledged in the document, "2000 CFSAN Program Priorities." Item 2 on the "B" list for Strategy 2.2 – Nutrition, Health Claims and Labeling is to "develop a coordinated plan between FDA and USDA to correlate existing food standards with current technological innovations." In its recent notice regarding program priorities, the Agency specifically requested comments on the fiscal year (FY) 2000 "B" list activities that should be elevated to the "A" list for completion in FY 2001. ADS believes the development of a coordinated plan between FDA and USDA to ensure technological innovations are reflected in existing food standards should be elevated to an "A" list priority.

Similarly, national uniformity among federal and state agencies should be an "A" list priority for CFSAN in FY 2001. There should be a single set of food safety regulations interpreted in the same way by both federal and state regulators. A uniform set of regulations and interpretations will eliminate the confusion that currently exists as industry strives for compliance at the local and federal levels. Legislation ("The National Uniformity for Food Act of 2000") is currently pending in Congress that would establish federal preemption of state regulations regarding food additives and warning labels. ADS believes national uniformity is extremely important and is participating in a coalition in support of this legislation.

The modernization and maintenance of United States (U.S.) food standards and national uniformity of regulations, including those pertaining to food safety, are also important as the U.S. participates in the Codex Alimentarius process. In order for the U.S. to be

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an effective player within Codex, U.S. standards must be science-based, reflective of current practices, and be national in scope, which will give the U.S. a strong basis for negotiation. It is, therefore, critical that the U.S. positions on several Codex standards be thoroughly reviewed by industry so current industry practices are reflected. We, therefore, encourage more timely communications between FDA and industry. In the increasingly global marketplace, the promotion of international harmonization is imperative, and the U.S. should take a leadership role in the Codex process. Thus, it is crucial that U.S. positions be shared with other countries in a timely manner so meaningful discussions can occur during Codex committee meetings.

Lastly, economic fraud should be a CFSAN priority because of its importance to both consumers and industry. FDA must continue to pursue and prosecute fraudulent activities. Individuals and companies engaged in such activities are just as likely to have little regard for the welfare and safety of the public and should not be allowed to operate. FDA's efforts in this regard should be to enforce the existing statutory provisions.

In conclusion, ADS appreciates the opportunity to provide comments on CFSAN's 2001 priorities. While we agree that the Food Safety Initiative should be CFSAN's top priority, the Agency is also responsible for other important functions as outlined in these comments. Thus, we encourage the Agency to balance its resources accordingly.

Sincerely,

Pamela A. Chumley
Executive Director

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## The Association for Dressings & Sauces Manufacturer Member List



**Bestfoods** 

Cains Foods, Inc.

Chelten House Products, Inc.

Clements Foods Company

The Clorox Company

Dean Dip & Dressing Company

Food Specialties Company, Inc.

Furst-McNess Company

**G&L Food Products, LLC** 

M.A. Gedney Company

Martin Gillet & Company, Inc.

Gold Pure Food Products Company, Inc.

Golden State Foods

Green Garden Food Products, Inc.

Griffin Foods Company

Halben Food Mfg. Company, Inc.

Hartville Kitchen, Inc.

The Hudson Companies, Inc.

Intercorp Excelle Foods, Inc.

Ken's Foods, Inc.

Kimlan Foods Company, Inc.

Kraft Foods, Inc.

The Kroger Company

Land O' Lakes, Inc.

Leo's Italian, Inc.

Lipton

Litehouse, Inc.

Louis Albert & Son Foods Company

Marie's Quality Foods, Inc.

T. Marzetti Company

McIlhenny Company/TABASCO® Brands

Mega Alimentos, S.A. de C.V.

Morehouse Foods, Inc.

Mount Vernon Enterprises

Mrs. Clark's Foods, Inc.

North Coast Processing, Inc.

Olds Products Company

Ott Food Products Company

Piknik Products Company

Pillsbury (Skollsberg's)

Plochman Inc.

Purity Products, Inc.

Q & B Foods, Inc.

The Red Wing Company, Inc.

Reily Foods Company

Richelieu Foods, Inc.

Safeway, Inc.

The C.F. Sauer Company

Silver Spring Gardens, Inc.

Sunlight Foods, Inc.

Superior Coffee & Foods

Supreme Oil Company

Thor-Shackel Horseradish Company

Tulkoff Products, Inc.

Unifine Richardson B.V.

Van Law Food Products, Inc.

Ventura Foods, LLC

Walden Farms, Inc.



## The Association for Dressings & Sauces Supplier Member List



Accurate Ingredients, Inc.

Admix, Inc.

AG Processing, Inc.

Ajinomoto USA, Inc.

Anchor Glass Container Corporation

Archer Daniels Midland Company

Arla Foods

AVEBE America, Inc.

Ball-Foster Glass Container, LLC

Baltimore Spice, Inc.

**Basic Vegetable Products** 

Bender-Goodman Company, Inc.

Blackmer

Bran + Luebbe

**Brown Produce Company** 

**Bunge Foods** 

Burns Philp Food Ingredients

**Butter Buds Food Ingredients** 

Cancom Grain Company, Inc.

Cargill Foods

Cerestar USA, Inc.

Chemicolloid Laboratories, Inc.

Chianti Cheese Company

Citrus and Allied Essences Ltd.

Commercial Creamery Company

Continental Colloids, Inc.

Corn Products International, Inc.

Cryovac, Sealed Air Corporation

Curwood, Inc.

Cutler Egg Products, Inc.

Danisco Cultor, Inc.

Demeter (1993), Inc.

DiverseyLever U.S. Food Group

Dow Chemical Company

G.S. Dunn & Company, Ltd.

E.E. & Brian Smith (1928) Ltd.

**Edlong Flavors** 

Elite Spice, Inc.

**Enercon Industries Corporation** 

**FMC Biopolymers** 

Fabri-Kal Corporation

FIS - North America, Inc.

Fort Dearborn Company

Francis-Mustoe & Company

Frencharoma Imports Company, Inc.

French's Ingredients

Ful-Flav-R Food Products Co., Inc.

Genpak-Processor Division

Gilroy Foods

Givaudan Roure Flavors

**GRAFCO PET Packaging Technologies** 

Grain Processing Corporation

**Gum Technology Corporation** 

Haliburton International Corporation

Chr. Hansen, Inc.

Harvest States Oilseed Refining

T. Hasegawa U.S.A., Inc.

Hassia USA, Inc.

Heller Seasonings & Ingredients, Inc.

Hickory Specialties, Inc.

Hueck Foils, LLC

Hunter, Walton & Company, Inc.

ISP Alginates, Inc.

Imperial Sensus
Inova Food Ingredients

International Flavors & Fragrances

JPS Packaging

Jungbunzlauer, Inc.

Kalsec, Inc.

Kelco Biopolymers

Kerr/Suncoast Closures

Letica Corporation

Liquid Container/Plaxicon

Machinery Eng. & Tech., LLC

J. Manheimer, Inc.

McIlhenny Company/TABASCO® Brands

Meta Systems from Containerboard

Michael Foods, Inc/Papetti's

Morton Salt (Div. Morton Intl., Inc.)

Nakano Foods

National Starch & Chemical Company

Nutrients, Inc.

Nutrinova, Inc.

Omega Protein, Inc.

Opta® Food Ingredients

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Phoenix Closures, Inc.

Pretium Packaging

Printpack, Inc.

Purac America

Quest International

RXI Plastics, Inc.

Rhodia, Inc.

Ripon Pickle Company, Inc.

Roquefort Association, Inc.

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Tomen America, Inc.

TricorBraun (Div. of Kranson Ind.)

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Universal Flavors

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